

October 26, 2018

Los Angeles County **Board of Supervisors** 

TO:

Supervisor Sheila Kuehl, Chair

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Fred Leaf Interim Director, Health Agency Christina R. Ghaly, M.D.

Director, Department of Health Services

Christina R. Ghaly, M.D. Director, Department of Health Services

SUBJECT:

QUARTERLY UPDATE ON TRAUMA PREVENTION

Jonathan E. Sherin, M.D. Ph.D. Director, Department of Mental Health **EFFORTS AND TRAUMA CARE EXPANSION (ITEM** 

**#24 FROM THE NOVEMBER 1, 2016 BOARD** 

Barbara Ferrer, Ph.D., M.P.H., M.Ed. Director, Department of Public Health **MEETING**)

313 N. Figueroa Street, Suite 531 Los Angeles, CA 90012 On November 1, 2016, your Board instructed the Health Agency Director to report back quarterly on trauma prevention efforts and expansion of trauma care services in the County. This report provides the first quarter update and includes a summary of progress on the Trauma Prevention Initiative (TPI), and the expansion of the trauma system in Los Angeles County.

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## **Trauma Prevention Efforts**

"The mission of the Los Angeles County Health Agency is to improve health and wellness across Los Angeles County through effective, integrated, comprehensive, culturally appropriate services, programs, and policies that promote healthy people living in healthy communities."

## TPI Background

TPI was established in December 2015 to reduce the number of trauma visits, injuries and deaths throughout Los Angeles County, beginning with efforts to reduce the high rates of violence in South Los Angeles. The Initiative is built upon a foundation that fosters a comprehensive approach to violence prevention and intervention by coordinating strategies across the lifespan, leveraging resources of existing programs, and developing innovative strategies, policies, and partnerships. The Department of Public Health (DPH), in partnership with the Department of Health Services (DHS), Emergency Medical Services (EMS), the Department of Mental Health (DMH), and other county and community partners, continues to make progress on the implementation of TPI since the last quarterly report submitted on August 1, 2018. Efforts this quarter included the ongoing engagement of community members and stakeholders, continuation of community-based capacity building through



workshops and customized technical assistance to help build impact and sustainability of violence prevention efforts, advancement of peace building and safe passage strategies, continued implementation of Hospital Based Violence Intervention (HBVI) services, and support of the Parks After Dark (PAD) program in partnership with the Department of Parks and Recreation (DPR). Additionally, TPI staff continue to coordinate with other departments and initiatives through an Advisory Committee and coordinated outreach. DPH is also progressing in the planning for the Office of Violence Prevention (OVP), and recently launched the Community Healing and Trauma Prevention Center at the Martin Luther King Jr. (MLK) Public Health Center in Willowbrook. Below are updates detailing activities completed during the period of July through September 2018.

# Hospital-Based Violence Intervention (HBVI)

The nonprofit agency contracted to provide HBVI services, Southern California Crossroads, continues to operate at St. Francis and at Harbor-UCLA. Crossroads is also working to finalize a standardized operations protocol for HBVI that could be used across all county trauma centers. This quarter, for both hospitals, 421 patients were engaged, and 75 clients are currently receiving case management services.

## **Street Outreach and Community Violence Intervention Services**

Street Outreach contracts have been awarded to Soledad Enrichment Action (SEA) for Westmont West Athens, Southern California Crossroads for Willowbrook and unincorporated Compton, and Inner City Visions for Florence-Firestone. Funding is \$150,000 per year for three years in each of the four TPI communities to provide intervention services. Services will include: peace building, conflict mediation, referrals to services and limited case management, youth development, community safety planning, safe passages, and community outreach and events. TPI staff have been meeting monthly with contracted agencies to onboard them and to ensure a coordinated and connected rollout of services.

This is the first time DPH is funding intervention services and TPI staff are working closely with the Sheriff's Department, contracted agencies, and other partners to develop protocols for intervention services in unincorporated communities. Introductory meetings have been conducted with local Sheriff's stations (South Los Angeles, Century, and Compton) and street outreach contractors to build law enforcement-intervention worker collaboration. Meetings with DPR staff and contractors are being scheduled to support safe passages at PAD parks in TPI communities. TPI staff and Crossroads Community Intervention Workers (CIWs) are attending Compton Unified School District's (CUSD) monthly Safe Passage meetings to coordinate community safety efforts with Compton School Police, high school staff, and Probation staff.

### Peer-to-Peer Violence Prevention Learning Academy

The goals of the Peer-to-Peer Academy include cross-training peer support workers, such as community intervention workers, promotoras, community health workers, and others, in violence prevention and trauma informed practices and connecting peer support workers to facilitate resource sharing and enhance systems navigation. Final reports from consultants on adult learning and trauma informed approaches have been

received and a summary document is being created to share with key stakeholders and partners who utilize, or are interested in, peer support workers (PSWs).

The next phase of the Peer-to-Peer Academy will include a Peer Support Summit in Spring 2019 for a multi-sector audience of PSWs and PSW employers to create a common understanding and shared learning about PSW models in order to build a foundation for a more integrated PSW approach, as well as a multi-disciplinary Pilot Cohort of 30 peer support workers in TPI communities. PSWs will be recruited for the July 2019 – June 2020 year and consultant activities will include recruitment, logistics, development of a pilot curriculum, a training and peer learning schedule, and an evaluation plan.

# **Violence Prevention Capacity Building Training & Technical Assistance**

The Capacity Building Training and Technical Assistance (TTA) Pilot Project was completed in September 2018. The team conducted one-on-one consultations with 30 violence prevention and intervention agencies in South LA communities. The team provided over 350 contact hours of technical assistance and 42 community workshops. The TTA closing celebration for the cohort agencies took place on September 18, 2018, at the new Willowbrook Library. Agency attendees participated in a workshop on self-care provided by DMH's Prevention and Early Intervention (PEI) staff, shared feedback on the TTA experience, and provided suggestions for improvement in future rounds. All participants took home a Resource Guide containing training and technical assistance materials provided during the 9-month process. Currently, program staff are talking with foundations who may be interested in continuing to fund this project, and with other County departments/programs such as Office of Diversion and Reentry's Youth Diversion initiative, that are interested in capacity building.

#### **Community Engagement: Westmont West Athens**

Westmont West Athens Community Action for Peace (WWA CAP) members have established a 5-member community Steering Committee, which is overseeing the development of a draft strategic plan for the community. CAP members are also developing outreach activities to increase membership from Latino and faith communities, partnering with Supervisorial District 2 on community engagement activities for the Vermont/Manchester development, and planning a Parks are Safe Zones launch event with Parks and Recreation.

### Community Engagement: Willowbrook

Willowbrook Community Action for Peace (WBK CAP) members are currently developing outreach activities to increase membership from Latino and faith communities. WBK CAP is also partnering with the DPH Center for Health Equity to host a Community Forum on their Draft Health Equity Plan (Oct 17), continuing collaboration with the new MLK Community Healing Center on programming and working with the PLACE Program on gathering community input to inform law enforcement/community relations as it pertains to Vision Zero.

### **Community Identified Strategies**

Departmental Service Orders with the Los Angeles County Arts Commission (LACAC) and Human Relations Commission (HRC) for community-identified strategies concluded June 30, 2018 and final reports were submitted in August 2018. LACAC provided arts for healing activities and trainings, community storytelling opportunities, and identified local artists to work with community members to create artworks in the community, including a "touchstone" mural at the new MLK Community Healing Center, a mural in Westmont West Athens, and a "wings" art installation that is housed at a local community organization and includes hand written messages of hope. HRC provided R.I.S.E. youth development curriculum training, intergenerational mentorship training to seniors, mediation training to community members and CIWs, law and enforcement and youth relations training, and a hate crimes project. Mediation trainings on dispute resolution and implicit bias were held in the four TPI communities and 58 individuals were trained. These 35-hour trainings provided certification in dispute resolution to local community intervention workers to support county initiatives such as PAD, as well as build capacity for the street outreach and community violence intervention services that started in July 2018.

#### Parks After Dark

2018 Parks After Dark (PAD) programming launched on June 14, 2018 in 33 parks countywide with funding from TPI, DMH, Probation, Department of Children and Family Services (DCFS), and Workforce Development, Aging and Community Services (WDACS). Programming will also be offered during the upcoming Winter and Spring breaks. DPH continues to provide support to DPR for PAD in the areas of strategic planning, evaluation, and pilot programming. PAD was recently honored with high profile awards, including the National Parks and Recreation Association "Best of the Best" award, and the Golden Eagle Award and County Image Award from the County's Productivity and Quality Commission. PAD is a cornerstone County initiative that transforms parks into community hubs that can meet a variety of health and social needs. PAD continues to offer opportunities to provide innovative programs and service delivery at parks.

#### **TPI Evaluation**

Harder and Co. is working with DPH to conduct evaluation for HBVI and Street Outreach. They are currently compiling a Baseline Data Report, including data on crime, trauma visits, and community perception, and finalizing tools and the database for HBVI and Street Intervention. Also, Urban Peace Institute (UPI) has been contracted to engage community intervention workers to conduct a Community Safety Survey in TPI communities.

#### **Coordination across DPH/County Violence Prevention Efforts**

The TPI Advisory Committee convenes DPH program and County partners, including DMH, DHS, WDACS, HRC, Arts Commission, Probation Department, Department of Public Social Services, Los Angeles County Office of Education, and the District Attorney, quarterly to guide implementation of TPI, improve coordination and collaboration across County departments and with communities to prevent and reduce violence and trauma, and advocate for policy and systems changes to prevent violence. The July Advisory Committee meeting introduced the Street Intervention agencies and their staff, and highlighted the Arts Commission and HRC projects. The TPI Advisory

Committee meeting on October 16, 2018 featured the DMH PEI team, who presented on current mental health and trauma initiatives and discussed opportunities to leverage the Advisory Committee to guide their work.

TPI staff meet monthly with PEI staff to ensure alignment and coordination of various DMH strategies and initiatives with TPI. TPI also partners with WDACS to bring job training and career pathway opportunities to communities through the America's Job Centers, including the new center established at Southwest College as a result of the 2017 WWA Summit.

# **MLK Community Healing and Trauma Prevention Center**

The MLK Community Healing and Trauma Prevention Center (Center) launched on September 5, 2018. The Center will provide services aimed at promoting recovery from trauma and advancing trauma informed approaches and resources in communities with high levels of violence. Programming will focus on reducing childhood trauma, building a community of peace, and supporting community organizations in expanding trauma informed care. The Center will build upon TPI violence prevention efforts to create a comprehensive approach to violence prevention/intervention.

#### Office of Violence Prevention

DPH continues to engage in activities to advance the Countywide Office of Violence Prevention (OVP). Since the March 13, 2018 Board motion on the OVP, DPH has worked with Prevention Institute to conduct 15 listening sessions across the County and 10 stakeholder interviews with local experts. DPH also conducted an additional 19 stakeholder interviews and convened County department leads on June 15, 2018 to discuss potential roles of the OVP and opportunities to align and support existing County efforts. First5LA will be providing matching resources to support the strategic planning process for the OVP. The Prevention Institute report of findings from the listening sessions and stakeholder interviews will be finalized in October 2018, a follow-up meeting with County department leads will be scheduled in November, and initial findings will be shared at a convening of stakeholders and a panel of experts in December.

DPH is also coordinating with the Population Health Task Force Ad-hoc Committee on Violence Prevention to provide input during this strategic planning process. As requested by another Board motion, DPH is coordinating with the Human Relations Commission to incorporate hate crime/violence prevention in the priorities of OVP. DPH plans to provide a preliminary report to the Board about OVP in December 2018, and then a final OVP Early Implementation Plan in Spring 2019.

### Pomona Valley Hospital Medical Center

Pomona Valley Hospital Medical Center is operational and integrated into the Los Angeles County Trauma System. On March 1, 2018, they celebrated their one-year anniversary as a designated level II Trauma Center. The verification review by the American College of Surgeons (ACS) was completed on September 5, 2018. The ACS informed the EMS Agency and Pomona Valley of the successful "verification" which is maintained for three (3) years to September 2021.

# **Development of a Level I Trauma Center serving South Los Angeles**

As of the date of this report, neither California Hospital nor Saint Francis have scheduled a verification review by the American College of Surgeons (ACS) in order to attain Level I Trauma Center designation, as required in the Request for Applications (RFA) released by DHS in March 2017. Per the terms of the RFA, the hospital that is first able to achieve Level I designation, as defined by the ACS, will be eligible for reimbursement of costs associated with achieving the designation, up to a maximum of \$2.5 million, if achieved prior to December 31, 2018.

It is expected that neither of the two hospitals participating in the RFA will achieve Level I Trauma Center Designation by the deadline of December 31. DHS intends to allow the RFA to reach its deadline, and thereafter conduct an analysis of possible factors and/or conditions which could have prevented the participating hospitals from attaining Level I Trauma Center designation within the timeframe of the RFA. The Department will in turn re-solicit under new guidelines, which address any findings of the conducted analysis.

If you have any questions, or need additional information, please let me know

FL:BF:CRG

c: County Counsel
Chief Executive Office
Executive Office, Board of Supervisors